

***A STUDY OF ELASTICITY OF PLAN AND NON-PLAN EXPENDITURE OF
GOVERNMENT OF MAHARASHTRA***

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Abstract:

Planning process in India initiates the Plan and non-plan expenditure categories of the total expenditure. Plan expenditure is related with the expenditure in the existing or current plan while Non-plan expenditure is a generic term which includes all the expenditures of the government other than expenditure in current plan. To study the pattern of expenditure, it is necessary to study the plan and non-plan expenditures. Pattern can be studied with the help of elasticity of expenditure. If elasticity of expenditure is greater than one then state is responsive in its expenditure programme to the growth of the economy which is considered as the Wagnerian hypothesis. The objective of the paper is to study the elasticity of plan and non-plan expenditure to Net State Domestic Product and to study the elasticity of per capita plan and non-plan expenditure to Per capita income of the state of Maharashtra. For the study, the secondary data is collected through RBI and State government publications. The Wagner's law of increasing state activity in plan and non-plan expenditure is tested. The results are showing non-presence of Wagner's law in plan and non-plan expenditure. However, non-plan expenditure is reaching nearer to one. Yet both type of expenditures are showing less than one growth which rejects the Wagnerian hypothesis in the state of Maharashtra for plan and non-plan expenditures.

Key Words: -Plan expenditure, Non-plan expenditure, Wagner's Law, Growth rate, Per capita income, Net State Domestic Product Elasticity of expenditure.

1. Introduction: - Plan and non-plan expenditures are related with planning process in India. Plan expenditure is related with the expenditure in the existing or current plan while Non-plan expenditure is a generic term which includes all the expenditures of the government other than expenditure in current plan. To study the pattern of expenditure, it is necessary to study the plan and non-plan expenditures. Pattern can be studied with the help of elasticity of expenditure. If elasticity of expenditure is greater than one then state is responsive in its expenditure programme to the growth of the economy which is considered as the Wagnerian hypothesis. Maharashtra is a leading state in Indian federation as far as efforts of development are concerned. Maharashtra state is considered to be a disciplined state in financial management of the resources. Here, we have to test whether the state is having responsive expenditure programme to the growth of the economy or not. In the classification of public expenditure broadly we are using plan and non-plan expenditure, capital and revenue expenditure and developmental and non-developmental expenditure. Out of this in the present paper we can study the pattern of plan and non-plan expenditure of the government of Maharashtra. Elasticity of plan and non-plan expenditure is studied for thirty years data from 1975 to 2005. If the elasticity of expenditure to NSDP is higher than one then growth in expenditure is higher than growth in NSDP.

2. Objectives of study: -

I. To study the elasticity of plan and non-plan expenditure to Net State Domestic Product.

II. To study the elasticity of per capita plan and non-plan expenditure to Per capita income of the state.

3. Hypothesis of the Study: - Hypotheses of the study are as follows;

I. Elasticity of plan and non-plan expenditure to NSDP are more than one.

II. Elasticity of per capita plan and non-plan expenditure to per capita income of the state are more than one.

4. Scope of the Study: - The study is restricted to the plan and non- plan expenditure of government of Maharashtra only. No consideration of expenditure of central government. At the same time, there is no consideration of private expenditures or the expenditures of public sector undertakings. The study will take into account the period from 1975 to 2005.

5. Data Collection and Methodology of study: - Data for study collected through secondary sources only which includes budget documents of the state of Maharashtra. Data also collected from Reserve Bank of India bulletin and state finances: a study of the budgets of the state governments. Economic surveys of Maharashtra were also helpful in providing data on NSDP and Per capita income of the state. Here we use regression method to arrive at the results of elasticity of expenditure to NSDP and per capita income of the state.

Log linear model: - The log linear models are being used for to see elasticity of each category of expenditure with Net State Domestic Product of the state. This gives us how much increase in particular category of expenditure occurs because of an increase in NSDP of the state. The model is as follows;

$$\text{Log PE} = A + \text{Log NSDP} + w_1 \text{-----Equation-I}$$

Like this log of each category of expenditure is computed using NSDP and per capita income of the state as the independent variable.

Since, we are using data for thirty years it difficult to compute results manually so we use 'R' software which is available on internet freely.

6. Review of literature: - Empirical study of the state expenditure policy and its impact on the other variables, relationship with national income and other variables was studied by the German economists Adolph Wagner. This law of the Wagner is explanatory rather than prescriptive in character. According to Wiseman and Peacock, "Its aim is to establish generalizations about government expenditure, not from postulates about the logic of choice, but rather by direct

inference from historical evidence.” Adolph has based his law of increasing state activities on historical facts. Adolph Wagner arguing that government expenditure must increase at an even faster rate than output. According to Wagner, income elasticity of the public expenditure is greater than unity. It means that rate of increase of government expenditure is greater than the rate of increase of the economy. Arthur Mann tries to test this law but has got contradictory results. Here we test this law for plan and non- plan expenditures of the government of Maharashtra.

5.8.3- Elasticity of expenditure category to NSDP and PCI: - To test the Wagner’s law, we can take elasticity of individual category of expenditure of Maharashtra state with that of NSDP and elasticity of individual per capita category of expenditure with that of per capita income of the state. Elasticity of plan expenditure to NSDP is 0.75 and elasticity of per capita plan expenditure to per capita income of the state is 0.70 indicating very less growth of plan expenditure to the growth of the economy. Elasticity of non-plan expenditure to NSDP is 0.99 and that of per capita non-plan expenditure’s elasticity with per capita income is 0.98 indicating a less than unity elasticity but it is very close to one. Compare to elasticity of plan expenditure, elasticity of non-plan expenditure is very high. In the expenditure categories one can expect a higher responsiveness of plan expenditure to NSDP. But non-plan expenditure is showing more response to change in income of the state.

Table no 1 - Elasticity of expenditure to NSDP and Elasticity of per capita expenditure to PCI

| Category of expenditure | Non-plan exp | Plan exp | PCPE | PCNPE |
|-------------------------|--------------|----------|-------|--------|
| Intercept | -1.91 | -0.4 | -0.50 | -1.90 |
| Coefficient | 0.99 | 0.75 | 0.70 | 0.98 |
| SE I | 0.18 | 0.42 | 0.40 | 0.18 |
| SE C | 0.01 | 0.03 | 0.04 | 0.02 |
| t-I | -10.17 | -0.94 | -1.24 | -10.59 |
| t-C | 57.81 | 19.38 | 15.54 | 49 |
| R ² | 0.99 | 0.93 | 0.89 | 0.98 |

| | | | | |
|----------|------|------|------|------|
| R^{-2} | 0.99 | 0.93 | 0.89 | 0.98 |
|----------|------|------|------|------|

All intercepts and coefficients are significant at 0.1% level of significance except Cap Exp which is significant at 5%. SE I- Standard error of Intercept, SE C- SE of Coefficient, t-I & t-C stands for t values of intercept and coefficient, R^2 & R^{-2} are Multiple and adjusted R^2 . Author's computation based on tables in statistical appendix.

8. Conclusion: - We are interested in checking whether the state of Maharashtra is responsive in expenditure programme compare to the growth of the economy or not. Here, elasticity of plan expenditure and per capita plan expenditure to NSDP and PCI is less than one which indicates that plan expenditure programme of the state is less responsive to the growth of the economy. While non-plan expenditure is nearer to the unity but yet less than one so it is also less responsive to the growth of the economy.

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Statistical Appendix

Table No.2-Plan and per capita plan expenditure, total expenditure, per capita expenditure, NSDP and per capita income of Maharashtra.

| Year | TPE | PCPE | TNPE | PCNPE | TE(L) | PCE(Rs) | NSDP(Cr) | PCSI(Rs) | |
|---------|-------|--------|--------|--------|--------|---------|----------|----------|--------|
| 1975-76 | 30947 | 55.913 | 104904 | 189.53 | 5 | 135851 | 245.448 | 7676.8 | 1387 |
| 1976-77 | 47765 | 84.481 | 102150 | 180.67 | 1 | 149915 | 265.152 | 8573.6 | 1516.4 |
| 1977-78 | 54965 | 95.119 | 110892 | 191.90 | 165857 | 287.02 | 9624.8 | 1665.6 | |
| 1978-79 | 64290 | 108.85 | 143776 | 243.42 | 208066 | 352.275 | 10658 | 1804.5 | |
| 1979-80 | 67614 | 112.01 | 161326 | 267.24 | 5 | 228940 | 379.251 | 12145.7 | 2012 |
| 1980-81 | 73791 | 118.51 | 187487 | 301.11 | 7 | 261278 | 419.63 | 15113.3 | 2427.3 |
| 1981-82 | 91470 | 143.87 | 217316 | 341.81 | 308786 | 485.68 | 16965.8 | 2668.5 | |
| 1982-83 | 11412 | 175.65 | 244397 | 376.15 | 5 | 358518 | 551.8 | 18277.4 | 2813.1 |
| 1983-84 | 13936 | 209.85 | 285029 | 429.18 | 2 | 424397 | 639.035 | 21151.6 | 3184.9 |
| 1984-85 | 15748 | 232.17 | 348826 | 514.25 | 2 | 506309 | 746.419 | 22628 | 3335.9 |
| 1985-86 | 13902 | 200.98 | 434120 | 627.55 | 2 | 573148 | 828.528 | 26467 | 3826 |
| 1986-87 | 19001 | 267 | 451169 | 633.96 | 3 | 641185 | 900.965 | 28431 | 3995 |
| 1987- | 21500 | 295.29 | 477887 | 656.33 | 692892 | 951.624 | 33770 | 4638 | |

| | | | | | | | | |
|-------|-------|--------|--------|--------|---------|---------|--------|-------|
| 88 | 5 | | | 4 | | | | |
| 1988- | 24735 | | 562811 | 755.10 | | | | |
| 89 | 2 | 331.86 | | 6 | 810163 | 1086.97 | 40472 | 5430 |
| 1989- | 27414 | | 699558 | 916.67 | | | | |
| 90 | 9 | 359.23 | | 1 | 973707 | 1275.9 | 50139 | 6570 |
| 1990- | 29319 | | 784030 | 1003.2 | | | | |
| 91 | 6 | 375.16 | | 2 | 1077226 | 1378.38 | 58137 | 7439 |
| 1991- | 30310 | | 902052 | 1129.7 | | | | |
| 92 | 4 | 379.62 | | 6 | 1205156 | 1509.38 | 65808 | 8242 |
| 1992- | 37115 | | 103020 | 1265.2 | | | | |
| 93 | 5 | 455.83 | 1 | 2 | 1401356 | 1721.05 | 82076 | 10080 |
| 1993- | 39253 | | 120577 | 1456.1 | | | | |
| 94 | 9 | 474.05 | 3 | 6 | 1698312 | 2050.98 | 101767 | 12290 |
| 1994- | 66588 | | 133674 | 1584.8 | | | | |
| 95 | 9 | 789.47 | 4 | 4 | 2002633 | 2374.31 | 116507 | 13813 |
| 1995- | 63985 | | 149778 | 1743.2 | | | | |
| 96 | 8 | 744.71 | 8 | 2 | 2137646 | 2487.92 | 140730 | 16379 |
| 1996- | 71284 | | 178765 | 2010.2 | | | | |
| 97 | 3 | 801.6 | 2 | 4 | 2500495 | 2811.84 | 158682 | 17844 |
| 1997- | 73463 | | 203288 | | | | | |
| 98 | 0 | 809.69 | 4 | 2240.6 | 2767514 | 3050.29 | 195168 | 21511 |
| 1998- | 63014 | | 240157 | 2595.8 | | | | |
| 99 | 1 | 681.11 | 8 | 1 | 3031719 | 3276.92 | 214557 | 23191 |
| 1999- | 57875 | | 324542 | 3438.4 | | | | |
| 00 | 7 | 613.18 | 4 | 5 | 3824361 | 4051.82 | 247830 | 26257 |
| 2000- | 69340 | | 352741 | 3668.0 | | | | |
| 01 | 3 | 721.04 | 6 | 3 | 4220819 | 4389.08 | 252283 | 26234 |
| 2001- | 47254 | 482.56 | 377541 | 3855.3 | 4247958 | 4337.95 | 274113 | 27992 |

| | | | | | | | | |
|---------|-------|--------|--------|--------|---------|---------|--------|-------|
| 02 | 7 | | 1 | 9 | | | | |
| 2002-03 | 51673 | | 420500 | 4231.6 | | | | |
| | 5 | 520.01 | 3 | 5 | 4721738 | 4751.66 | 300476 | 30238 |
| 2003-04 | 75484 | | 463297 | 4594.7 | | | | |
| | 3 | 748.62 | 5 | 9 | 5387818 | 5343.41 | 341424 | 33861 |
| 2004-05 | 92295 | | 616348 | 6009.3 | | | | |
| | 1 | 899.86 | 1 | 1 | 7086432 | 6909.18 | 387390 | 37770 |

TPE- Total plan expenditure, PCPE- Per capita plan expenditure, TNPE- Total Non plan expenditure, PCNPE- Per capita non-plan expenditure. TE(L)- Total expenditure in Lac, PCE- per capita expenditure, NSDP- Net state domestic product, PCSI- Per capita state income.

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